# PRESCRIBED BURNING SMOKE MANAGEMENT PLAN LAWRENCE LIVERMORE NATIONAL LABORATORY-SITE 300

John A. Sharry

Lawrence
Livermore
National
Laboratory

March 2008



### PRESCRIBED BURNING SMOKE MANAGEMENT PLAN LAWRENCE LIVERMORE NATIONAL LABORATORY—Site 300

#### **GENERAL INFORMATION**

PREPARER'S NAME & ADDRESS (street, city, zip)

DATE

John A. Sharry, Fire Marshal March 1, 2008

P.O. Box 808, L-388 Livermore, CA 94551

PREPARER'S AFFILIATION PHONE #

Lawrence Livermore National Laboratory (925) 423-1802

PRIMARY RESPONSIBLE PERSON PHONE #

John A. Sharry (925) 423-1802

LAND OWNER(S) & MAILING ADDRESS (street, city, zip) PHONE #

Department of Energy (DOE) (925) 424-6494

P.O. Box 808, L-1 Livermore, CA 94551

FIELD CONTACT NAME & 24-HOUR PHONE/PAGER # (during burn)

Wade A. Diebner (925) 596-1811/(925) 423-7705 Pager: 01811/

(925) 423-5201

#### **PROJECT DESCRIPTION**

#### 1. LOCATION

Lawrence Livermore National Laboratory – Site 300 Corral Hollow Road Tracy, CA 95376

**Latitude:** 37 39.59 **Longitude:** 121 33.13

#### **Legal Description**

All that land delineated on the following filed maps: Map of Survey, United States Atomic Energy Commission Property, Counties of Alameda and San Joaquin, State of California, filed in Book 4 of Surveys, Page 3, in the office of the County Recorder, Alameda County, and filed in Book 11 of Surveys, Page 34, in the office of the County Recorder, San Joaquin County; Map of Survey, United States Atomic Energy Commission Property, County of San Joaquin, State of California, filed in Book of Surveys, Volume 10, Page 118, in the Office of the County Recorder, San Joaquin County;

EXCLUDING that parcel of land described in Quitclaim Deed from the United States of America to Robert F. & Carol J. Burns in Book 3887 of Official Records, page 369, San Joaquin County Records;

INCLUDING that parcel of land described in Grant Deed for Connolly Ranch, Inc. to the United States of America, Department of Energy in Instrument Number 91-020198, San Joaquin County Records.

Containing 6800 acres, more or less.

#### **General Description**

Lawrence Livermore National Laboratory's (LLNL's) Site 300 is located in the California Coast Ranges, which is characterized by low rugged mountains and relatively narrow intervening valleys. It is situated 15 miles east of the Livermore Valley near the eastern edge of the Altamont Hills, close to the western boundary of San Joaquin County. Elevations range from 500 feet at the southern boundary to 1800 feet at the higher peaks in the northwestern areas. Site 300 covers approximately 6800 acres (about 11 square miles) of land in eastern Alameda County and western San Joaquin County. Site 300 was acquired in 1953; since then all grazing and other agricultural activities have been terminated. The location of Site 300 is identified in **Figure 1**.

**Figure 2** identifies the prescribed burn acreage of each of the 24 plots that are to be burned at LLNL's Site 300. The majority of the acreage falls under the jurisdiction of the San Joaquin Valley Air Pollution Control District (SJVAPCD). The acreage that specifically falls under the jurisdiction of the Bay Area Air Quality Management District (BAAQMD) is approximately 7.5 acres of Plot 11 and 131.6 acres of Plot 16.

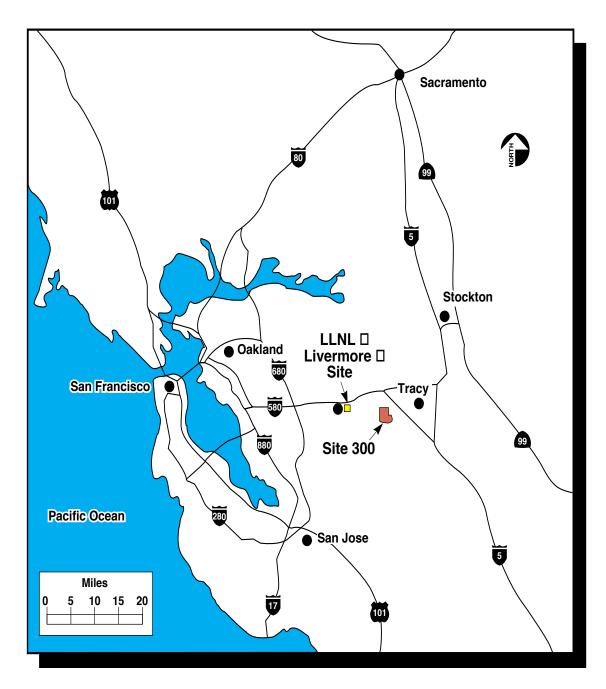
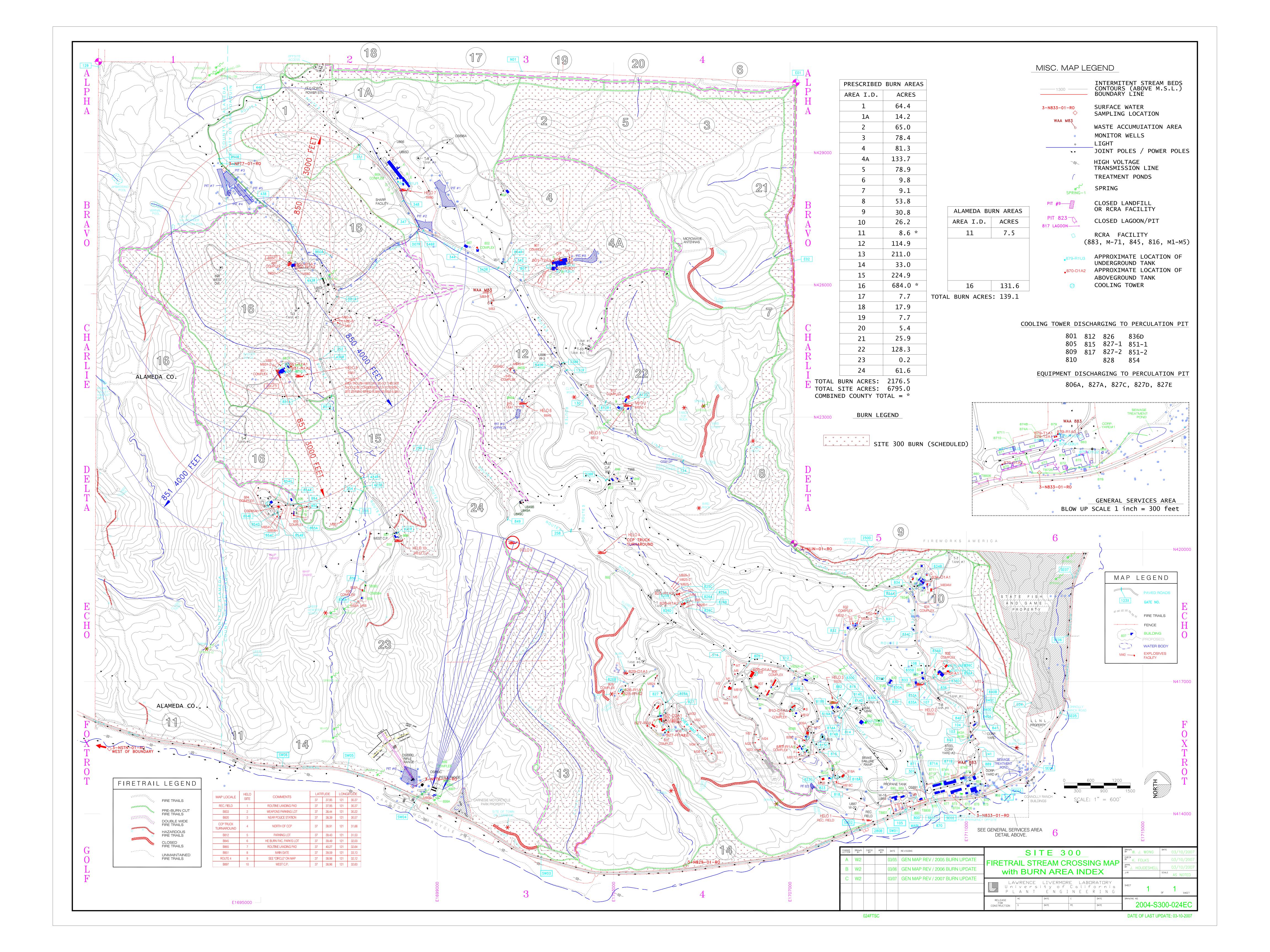


Figure 1. Location of Site 300



#### 2. OBJECTIVES

#### **Specific Management Objectives**

- Use prescribed fire and mechanically maintain and/or treat the Site's developed areas to reduce the threat of unwanted fire. Continue to maintain defensible space in accordance with NFPA 299, Standard for the Protection of Life and Property from Wildfire, around all critical facilities at Site 300.
- Meet the Bay Area Air Quality Management District's regulatory rules and policies as they pertain to prescribed burns and smoke management.
- Minimize the occurrences of fires that could leave the Site 300 boundaries and impact LLNL's neighbors.
- Manage and enhance plant biodiversity and wildlife habitat at Site 300 through the judicious use of prescribed fires.
- Provide a fire-safe barrier to prevent wildfires from entering Site 300.
- Minimize the occurrence of unnaturally intense fires by reducing the amount of vegetation that can fuel larger, more catastrophic fires.
- Limit the extent of prescribed fires, which would reduce the air quality for our neighbors.
- Use minimum impact prescribed burns and fire suppression techniques, and rehabilitate disturbed areas to protect natural and cultural resources from adverse impacts attributable to fire suppression activities.
- Conduct all fire management activities commensurate with applicable laws, policies and regulations.
- Cooperate extensively with adjacent landowners to facilitate safe and prompt suppression of wildfires.
- Suppress all wildfires in accordance with recognized wildfire safety parameters to assure minimal impacts on the environment and cultural resources.
- Engender understanding among fire fighters about the impacts of fire suppression on sensitive resources. Cutting of all firebreaks, fuel reduction, and fire suppression will be done to minimize the impact on the ecosystem from soil erosion.

#### Other Management Objectives

- Provide for the safety of employees, visitors, and neighbors during all phases of the wildland fire management process.
- Preserve and extend the capability to safely test explosives while protecting the environment.

• Provide opportunities for public understanding of fire ecology principles, smoke management, and prescribed fire program objectives.

#### 3. PROJECTED ACREAGE

**Figure 2** identifies the prescribed burn acreage of each of the 24 plots that are to be burned at LLNL's Site 300. The majority of the acreage falls under the jurisdiction of the San Joaquin Valley Air Pollution Control District (SJVAPCD). The acreage that specifically falls under the jurisdiction of the BAAQMD is as follows:

Plot 11: 7.5 acres Plot 16: 131.6 acres

Plots 11 and 16 are characterized as ungrazed annual grassland.

#### 4. PROJECTED TONNAGE

The fuel loading for the project is ungrazed annual grassland, estimated to be up to 1 ton per acre (depending on the grass height, distribution, and density), and is based on the Albini (1976) and National Fire Danger Rating System (NFDRS) fuel models for Annual Grass.

Plot 11 7.5 tons (based on 7.5 acres at 1 ton per acre)

Plot 16: 131.6 tons (based on 131.6 acres at 1 ton per acre)

#### 5. TYPE(S) AND ARRANGEMENT OF VEGETATION TO BE BURNED

Vegetation Type	% of Unit	Fuel Model Albini	Fuel Model NFDRS
		(1976)	
Annual Grass	100%	1	A

Plots 11 and 16 are characterized as ungrazed annual grassland. The grass is approximately 4 to 24 inches (averaging less than 12 inches) in height with a uniform horizontal continuity and thin to moderate density.

#### 6. FUEL CONDITION

Plots 11 and 16 are characterized as ungrazed annual grassland, which is natural standing.

#### 7. COMBUSTION

The annual grass is considered a light, flashy fuel, and is expected to burn at approximately 100%.

#### 8. PROJECTED BURN SCHEDULE

**Proposed Dates** 

Plot 11 May 1, 2007 through August 1, 2007 Plot 16: May 1, 2007 through August 1, 2007

#### 9. EXPECTED DURATION OF PROJECT

Of the two plots, 7.5 acres of Plot 11 and 131.6 acres of Plot 16 fall under the jurisdiction of the BAAQMD. Given the size of Plots 11 and 16, it is estimated that the duration of the prescribed burn for both Plots, under favorable conditions, can be completed in two (2) days. However, due to weather conditions, burn day approval, acreage allocations, spare the air days, resource availability, staffing, and requirements for U.S. Department of Energy (DOE) approval, the prescribed burns may take longer and may be completed by burning over a series of days that may or may not be consecutive.

#### (a) IGNITION

Plot 11: 15 minutes to 120 minutes for each day of burn Plot 16: 15 minutes to 60 minutes for each day of burn

#### (b) COMBUSTION

Plot 11: 10 minutes to 30 minutes for each day of burn Plot 16: 10 minutes to 30 minutes for each day of burn

#### (c) BURN DOWN

Plot 11: 20 minutes to 60 minutes for each day of burn Plot 16: 20 minutes to 60 minutes for each day of burn

#### **SMOKE MANAGEMENT COMPONENTS**

#### 10. DIRECTIONS AND DISTANCES TO NEARBY SENSITIVE RECEPTOR AREAS

The National Atmospheric Release Advisory Center (NARAC) at LLNL conducted smoke dispersion simulation modeling to better understand the atmospheric dispersion of smoke from prescribed burns at Site 300, and to examine how smoke behavior might differ for different burns and burn-plot terrain. The report on the simulations is entitled Smoke Dispersion Simulations for Prescribed Burns at Site 300, Lawrence Livermore National Laboratory. The report provides persuasive evidence that there were no air quality problems caused by the prescribed burns for which smoke dispersion was simulated. Furthermore, it is expected from the report that future prescribed burns will not adversely impact sensitive receptors in the areas surrounding LLNL's Site 300.

A summary of the report, Smoke Dispersion Model Report Summary, was submitted to the BAAQMD in May 2002, and again in the 2003 *Prescribed Burning Smoke Management Plan, Lawrence Livermore National Laboratory – Site 300.* As noted in the Report Summary, the simulated near-surface smoke plume extends in generally a southeasterly to a south-southeasterly direction from the Site 300 burn sites.

**Figure 3**, Sensitive Receptors within a 20-mile Radius of Site 300, identifies the sensitive receptors within a 20-mile radius of LLNL's Site 300. The map was updated in February 2004 and includes urban areas (i.e., cities), major roads, hospitals, nursing homes, schools, daycare centers, and airports.

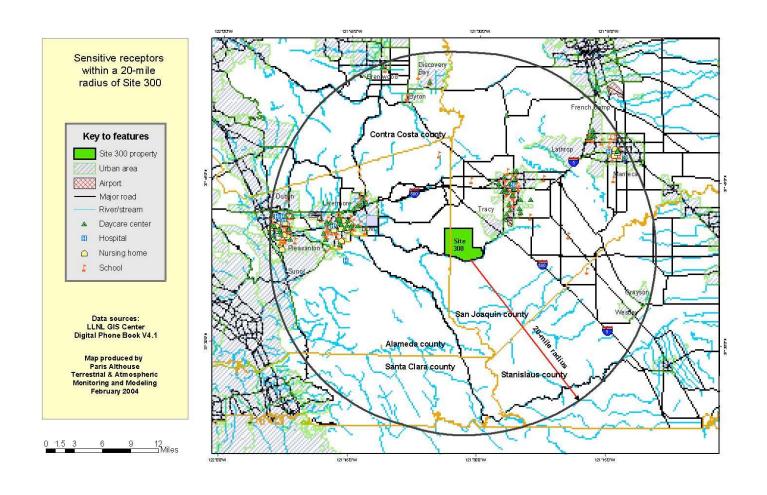


Figure 3. Sensitive Receptors within a 20-mile Radius of Site 300

#### 11. METEOROLOGICAL PRESCRIPTION

	Range	Optimum	Observed
Temperature (F)	55-100	80	
Relative Humidity %	20-75	35	
Wind Speed (mph)	5-20	15	
Wind Direction	All	NW	
Fuel Moisture	3-16	7	
1 hour (%)			
Minimum Forecasted	500	NA	
Mixing Height (ft)			

# 12. SPECIFICATIONS FOR MONITORING AND VERIFICATION OF METEOROLOGICAL CONDITIONS AND SMOKE BEHAVIOR BEFORE AND DURING THE BURN

#### **Personnel and Equipment**

All burns will be conducted with personnel and equipment as set forth in the LLNL Emergency Management Department, Procedure 520.00, <u>Site 300</u> Prescribed Burn..

A total of 10 chief officers, captains and firefighters will be present at all burns.

**Staffing** 

1	Incident Commander	Chief Officer
1	Safety Officer	Chief Officer or Captain
2	Division Officers	Captains or Acting Captains
2	Torch Company Officers	Captains or Acting Captains
2	Torch Persons	Firefighters
2	Observation Personnel	Firefighters

**Equipment** 

1	Command Vehicle
4	Patrols/Engines

#### **Ignition Operations**

At the beginning of each burn day, a small test ignition at the burn site will be conducted with a drip torch to observe ignition combustion rates and smoke behavior. Fire behavior and smoke conditions will be visually monitored to achieve compliance with the conditions set forth, herein. All conditions, including the meteorological prescription, will be satisfied before the Incident Commander makes a decision to continue burning.

Ignition operations will be conducted using those set forth in the LLNL Emergency Management Department, Procedure 520.00, Site 300 Prescribed

Burn. Strip firing, head firing, and backing fire ignition patterns will be used to ignite the plot. Firing patterns and directions could change depending on safety, wind direction, other weather parameters, or smoke management concerns.

Duration of project ignition will last approximately 15 minutes to 120 minutes for each plot. Combustion and burn-down time are minimal due to the light flashy fuels.

#### **Smoke Management**

Smoke volume from the project should not have a significant impact upon the surrounding communities. Due to its proximity to Corral Hollow Road, the southernmost perimeter trail along Corral Hollow Road is expected to be burned during non-commute hours (that is, between 9 AM and 2 PM). Winds from the north occasionally create decreased visibility hazards along Corral Hollow Road; these hazards can be minimized by partial closures and postings on the road.

Smoke emission and behavior will be visually monitored on a continual basis. Any significant change in smoke emissions and/or column behavior will be reported to the Incident Commander. The Incident Commander will manage the project in a manner that will minimize impact to sensitive areas and the public. The project size, firing tactics, and burn duration will be adjusted to meet these goals.

#### **Monitoring and Evaluation Procedures**

At 0645 hours on the day of the burn, the Fire Captain at Fire Station 21 will log onto the LLNL web page at www-metdat.llnl.gov/ and select reports by 15-minute readings to obtain the current weather at Site 300. Under the S-300 column, check the following:

- Wind speed
- Wind direction
- Air temperature
- Relative humidity
- Under units on the LLNL web page and, where appropriate, select mph and F°

Additional weather readings will be obtained at the site of the burn with portable instrumentation (Kestrel 4000). During the burn, on-site monitoring will be conducted; and the Incident Commander will observe weather, smoke, and fire behavior.

On the day of the burn, the Fire Captain at Fire Station 21 will enter into the incident report for the controlled burn, the following information:

- Staffing and positions
- · Duration of burn

- Plots burned
- Weather as captured at the start of the burn
- Total acreage burned for the day.

#### 13. SPECIFICATIONS FOR DISSEMINATING PROJECT INFORMATION TO PUBLIC

#### Media Coordination and Public Notification

In advance of burn activities, the Public Affairs Office (PAO) at LLNL notifies neighbors and nearby residents of Site 300 of the intent to perform the annual burn project. This notification is conducted by mail and web using current contact information. LLNL points of contact are provided along with the PAO's Community Relations representative so individual questions/concerns can be addressed, e.g., specific timing for individual burn areas. In addition, a news release is prepared and distributed to local media, e.g., *Tracy Press, Stockton Record*, and *Tri-Valley Herald*, prior to the burn. The contact information telephone numbers allow for receiving and addressing complaints after the burn. However, few smoke-related complaints have been received as a result of LLNL's recent burns.

The LLNL fire dispatcher will notify the following agencies/personnel on the morning of the burn:

- National Nuclear Security Administration, Livermore Site Office (925) 424-6494)
- SJVAPCD (209) 557-6442 (only on days of burns in San Joaquin County)
- BAAQMD- (415) 749-4979
- California Department of Forestry, Emergency Communications Center (408) 779-2121 (Ask the dispatcher to notify Castle Rock and Sunol stations)
- Alameda County Fire Department Station 8 (925) 447-6611
- Site 300 /LLNL CAS operators (925) 423-5222 and (925) 422-7222
- SRI (925) 243-8710
- San Joaquin County Fire Dispatch (209) 464-4648
- Tracy Fire Department Chief (209) 831-4700
- Site 300 Deputy Manager (925) 423-5217
- LLNL PAO (925) 423-3125
- Carnegie State Vehicular Recreation Area 925-447-9027

Mutual Aid agencies, are notified using the mutual aid radio frequencies.

# 14. WHAT CONTINGENCY ACTIONS WILL BE TAKEN DURING THE BURN TO REDUCE EXPOSURE IF SMOKE INTRUSIONS IMPACT ANY SENSITIVE RECEPTOR AREA

This project will be conducted in a manner that will avoid smoke intrusion into any smoke sensitive area. In the event a smoke intrusion does occur in a smoke sensitive receptor, the following actions will be taken to reduce smoke production, if appropriate:

- Halt ignitions, except as needed to maintain control of fire
- Reduce the size of the burn plot by developing new control lines
- Suppress active fire
- Initiate mop-up operations once fire is controlled
- Focus suppression and mop-up operations on areas of greater smoke production
- Resume burn, if favorable conditions return
- Contact the LLNL Public Information Officer
- Notify the affected populations.

Although not a credible event, a prescribed fire leaving Site 300 and entering a neighbor's grazing land would be extinguished with the resources described herein. Lands that border Site 300 on the west, east and north are used for cattle grazing. These grasses are very similar to those found at Site 300 with the exception of the grass height. Grasses that have been grazed are usually less than three inches tall. In order for a wildfire to reach a populated area, a fire would have to burn unchecked for a distance of approximately 9 miles, through the grazed grass, jump Interstate-580 and two aqueducts, and burn through fields of irrigated crops before reaching the City of Tracy.

LLNL contracts with the Alameda County Fire Department to provide emergency response services for fire, emergency medical, and hazardous materials incidents on LLNL property. The Alameda County Fire Department staffs both LLNL fire stations with security cleared, trained, firefighters and firefighter/paramedics. The primary fire suppression responsibility for the area described in this document lies within the jurisdiction of Alameda County Fire Station 21 (formerly LLNL Fire Station 2). Response is also provided from Alameda County Fire Station 20 (formerly LLNL Fire Station 1). The response is supported by a strong secondary response by the City of Tracy and all the Alameda County fire departments and the California Division of Forestry. Mutual aid agreements between the various agencies have been in place since 1960. A Mutual Threat Zone Agreement is also in place with California Division of Forestry. This agreement provides aircraft, helicopters and air command aircraft

in addition to their basic response of eight engines, two bulldozers and a battalion chief.

# 15. ATTACH A COPY OF THE ENVIRONMENTAL IMPACT ANALYSIS PREPARED FOR THE BURN PLAN THAT INCLUDES AN EVALUATION OF ALTERNATIVES TO BURNING, IF SUCH AN ANALYSIS IS REQUIRED BY STATE OR FEDERAL LAW OR STATUTE

The DOE's principal vehicle for compliance with National Environmental Policy Act (NEPA) at LLNL and Site 300 is the 2005 Final Site-wide Environmental Impact Statement for Continued Operation of Lawrence Livermore National Laboratory and Supplemental Stockpile Stewardship and Management Programmatic Environmental Impact Statement. California Environmental Quality Act (CEQA) compliance is addressed in the 1992 Final Environmental Impact Statement and Environmental Impact Report (EIS/EIR) and the 1997 Environmental Impact Report Addendum (see http://www.envirinfo.llnl.gov). These NEPA compliance (EIS) and CEQA compliance (EIR) documents were prepared to analyze the impacts of the proposed action of continued operation of LLNL and Site 300.

Prescribed burning is discussed in these documents appropriate to the context, including safety, wildfire prevention, Site 300 testing requirements, natural resource impact, and potential impact to neighbors and planned adjacent communities. LLNL reviews the plans for each year's controlled burns to insure that all operational, fire safety, regulatory, and community notification issues are addressed, and that adequate DOE NEPA coverage is available.

LLNL requires that all LLNL operations be conducted in compliance with all applicable governmental regulations and DOE Orders.

LLNL previously submitted to the BAAQMD a copy of a Final Summary Document for Controlled Burning at Site 300. The document describes the measures LLNL has taken to ensure the effectiveness and safety of its controlled burn operations at Site 300, and includes additional measures taken in light of the Cerro Grande Fire in New Mexico. The document summarizes reviews and analyses of the LLNL prescribed burn program from LLNL procedures and NEPA documents.

A full range of alternatives to burning has been considered, all of which modify approved land use, destroy wildlife habitat, create erosion, or are unsafe. Those alternatives include:

- Grazing
- Sterilization
- Planting fire-resistive, non-native vegetation

- Disking
- Mowing.

## 16. PROJECT FUEL LOADING ESTIMATE (TONS VEGETATION/ACRE) BY VEGETATION TYPE(S) AND A DESCRIPTION OF THE CALCULATION METHOD

The fuel loading for the project is ungrazed annual grassland estimated to be up to 1 ton per acre (depending on the grass height, distribution, and density), and is based on the Albini (1976) and National Fire Danger Rating System (NFDRS) fuel models for Annual Grass.

Plot 11: 7.5 tons (based on 7.5 acres at 1 ton per acre)
Plot 16: 131.6 tons (based on 131.6 acres at 1 ton per acre)

Vegetation Type	% of Unit		Fuel Model NFDRS
		(1976)	
Annual Grass	100%	1	А

# 17. PARTICULATE MATTER EMISSIONS ESTIMATE INCLUDING REFERENCED EMISSION FACTOR(S) AND A DESCRIPTION OF THE CALCULATION METHOD USED

EPA's Compilation of Air Pollutant Emission Factors (AP-42)

PM 10 = 10 g/kg

Fuel Load = 1 ton/acre

PM 10 g/acre = 1 ton/acre x 2000 lbs/ton x 1 kg/2.2 lbs x 10g/kg

= 9090.91 g/acre

= 9.091 kg/acre

PM 10 tons/acre =9.091 kg/acre x 2.2 lbs/1 kg x 1 ton/2000 lbs

= 0.010 ton/acre

Plot 11: 7.5 acres x 0.010 ton/acre = **0.075 ton (PM 10)**Plot 16: 131.6 acres x 0.010 ton/acre = **1.316 tons (PM 10)** 

#### **CERTIFICATION**

18.

I HEREBY CERTIFY, AS A QUALIFIED PROFESSIONAL RESOURCE ECOLOGIST, BIOLOGIST, OR FORESTER, THAT THE PROPOSED BURNING DESCRIBED ABOVE IS NECESSARY TO ACHIEVE THE SPECIFIC MANAGEMENT OBJECTIVE(S) OF THE SMOKE MANAGEMENT PLAN PREPARED FOR THIS BURN PROJECT.

Signature	RWOORE	Date_2/20/08
Name (print) <sub>-</sub>	JIM WOLLETT	
Title (print) _	WILDLIFE BIOLOGIST	

University of California
Lawrence Livermore National Laboratory
Technical Information Department
Livermore, CA 94551